CASE CLOSURE SUMMARY REPORT

Public Schools	1 5 m
School Division	Name of Parents
	August 25.
Name of Child	Date of Decision or Dismissal
Esq	Esq.
Counsel Representing LEA	Counsel Representing Parent/Child
Public Schools	Parents/Child
Party Initiating Hearing	Prevailing Party
Hearing Officer's Determination of Issue(s):	
The LEA's proposed IEP does not provide IDEA and Section 504.	with a FAPE pursuant to
Hearing Officer's Orders and Outcome of Hearing:	
The Hearing Officer ordered the LEA to redevelop an IEP that sets age appropriate goals, ber OT services; conduct an Assistant Technology Evarecommendations; provide with a VQAS conduct an Independent Vocational Evaluation for provide parents with list of individuals who can continue to the conduct and the conduct an	nehmarks, and objectives; provide direct duation and implement Level III SLI at all times in school: transitional planning purposes; and
Implementation Responsibility:	
The Hearing Officer reminds the LEA of it implementation plan to the parties, the Hearing Of days of the issuance of the decision.	s responsibility to submit an ficer, and the SEA within forty-five (45)
This certifies that I have completed this hearing in advised the parties of their appeal rights in writing has previously been mailed to all parties and faxed also advised the LEA of its responsibility to submit the hearing officer, and the SEA within 45 calendary	. The written decision from the hearing to counsel of record. This report has an implementation plan to the parties.
, Hearing Officer	Signature

Public Schools v.

Counsel for Parent/Child: Counsel for School Division: Hearing Officer:



I. PROCEDURAL HISTORY

Public School Division (LEA) On or about May 19, , the requested a due process hearing seeking authorization to implement the proposed individual educational plan (IEP) developed for aka Attachment (Atth) 1. The hearing officer held the first pre-hearing conference on May 29. Upon joint motion for a , and initially scheduled the hearing for June 17, continuance by counsel for the parties, the hearing was rescheduled for July 22 - 24. The hearing officer found the continuance was in the best interest of the child to allow time for independent educational evaluations to be conducted and submitted as evidence. During the initial conference call, counsel for the parties elected to submit a written statement of the issues by June 16, , to facilitate clarification of the issues. The hearing officer scheduled a second pre-hearing conference for June 20. Officer (H.O.) Exhibit (Exh.) 11.

During the June 20, conference call, counsel for the parties agreed the appropriateness of the IEP was an issue ripe for consideration by the hearing officer.

The parties also argued whether the hearing officer had authority to hear seven other issues raised in counsel for the parents/child written statement of the issues. Those issues concerned compensatory educational services and the proposed IEP accommodating

's speech impairment, viólating the Americans with Disabilities Act and Virginians

with Disabilities Act, and planning appropriately for 's transition.

The parties expressed an interest in submitting written arguments on the hearing officer's authority to hear the above-referenced seven issues. Moreover, the parents, through counsel, requested additional time for the hearing due to the unavailability of an expert witness. By oral and written order dated June 20, , the parties were given an opportunity to submit written arguments regarding the hearing officer's authority to hear those remaining seven issues. To assist the hearing officer in determining the need for additional hearing time and the necessity of the proposed expert's testimony, counsel for the parents was ordered to provide the hearing officer with a curriculum vitae of the proposed expert witness and a summation of the proposed subject area of the witness' testimony. H.O. Exhs. 9, 10.

After considering the parties' oral and written arguments on hearable issues, the hearing officer determined the only issue(s) before her is the appropriateness of the IEP under the Individuals Disabilities Education Act (IDEA) and under Section 504 of the Rehabilitative Act of 1973 (Section 504). Further, after considering submissions about the proposed expert, the hearing officer determined the expert's testimony was necessary and it would be in the best interest of the child to grant additional hearing time to take the testimony. Accordingly, the hearing officer scheduled the afternoon of July 28. . . as additional hearing time. That hearing time was later changed to July 30. , due to the witness' unavailability on July 28. The hearing officer found the July 30, additional hearing time was in the best interest of the child for the same reason as originally scheduling additional hearing time on July 28, . . H.O. Exhs. 5, 7, 17, 21.

Counsel for the parents/child submitted a Motion to Compel Production of List

Vocational Evaluators on July 11, . . By conference call on July 16, . . . the hearing officer heard arguments on the motion and based on representations of counsel during that conference deferred ruling on the motion. The hearing officer denied counsel for the parents/child request for a continuance finding that it would not be in the best interest of the child to continue the case. H.O. Exh. 1.

The hearing officer received a Motion to Dismiss/Motion for Summary Judgment from counsel for the parents/child after 5:00 p.m. on July 21. . . . The hearing officer dismissed that motion because the case before the hearing officer presents a matter in controversy and because the motion was not timely. Vol. 1 and 4, Tr. 13, 760.

The hearing convened on July 22 -24, 30, and continued until August 1.

H.O. Exh. 21, Atth 2 herein.

II. ISSUES

Whether the proposed IEP is reasonably calculated to provide an educational benefit under the IDEA.

Whether the proposed IEP is providing a free appropriate public education (FAPE) to under Section 504; that is, whether the LEA is providing to an education comparable to the education provided to non-handicapped students.

III. FINDINGS OF FACT (FF)

- is a student attending High School (HS) in
 Virginia.
- has Downs syndrome and has been found eligible for Special Education
 and related services under the Mentally Retarded label. Vol. 1, Tr. 76. LEA Exh. 4.
 geneticist also has diagnosed with oral motor apraxia. Vol. 4, Tr. 767.

- 3. 's most current IEP is dated June 11, . Addenda to that IEP are dated August 21, . LEA Exh. 2.
- 4. The IEP team met several times during the 20 %-20 school year to develop and implement a current IEP for . The parents attended an IEP meeting on September 27, to review and discuss a proposed IEP. The parents did not accept that proposed IEP. Vol. 1, Tr. 102-104. LEA Exh. 38.
- 5. In October, , the parents submitted a list of numerous concerns about 's proposed IEP. (), 's resource teacher and case manager, responded in writing to the parents' concerns. Vol. 1, Tr. 103-104, LEA Exit.

 39.
- The LEA notified the parents of an IEP meeting scheduled for November 18.
- The LEA cancelled the meeting because the parents were unable to attend. It was rescheduled for November 25.

 The parents were unable to meet on November 25.
- also. sent the parents a copy of the draft IEP. Vol. 1. Tr. 104, LEA Exh. 43.
- 7. The LEA met on November 25. without the parents because the LEA perceived a significant amount of the school year had passed and progress needed to be made on the IEP. The LEA sent the draft IEP developed from that meeting to the parents and it was rejected because the parents perceived, among other things, the curriculum was not appropriate and a sign language interpreter (SLI) was needed. Vol.1, Tr. 106, LEA Exh. 48.
- The LEA made a good faith attempt to schedule follow up IEP meetings in December, January and February, , but the parents were often unavailable.

Vol. 1, Tr. 107, LEA Exh. 49.

- 9. The LEA rescheduled an IEP meeting previously scheduled for March 3, because it received less than a twenty-four (24) hour notice that the parents would be accompanied by their attorney. The LEA desired to be accompanied by its attorney who was unable to attend the March meeting because of the short notice. The IEP team, including the parents, met on April 7, 14, and May 5, Vol. 1, Tr. 107, 109-110.
- 10. During the April and May IEP meetings the team discussed the IEP section labeled "Present Level of Educational Performance" (Performance Section). The IEP team agreed to modify the direct physical therapy (PT) services to consult services. Vol. 1 and 2, Tr. 110, LEA Exh. 1, p.24.
- 11. During the May 5, meeting, read the entire proposed IEP excluding the performance section. That section was not read aloud because the attorney for the parents stated the parents had already reviewed it. Vol.4, Tr. 870. also emphasized the agreed upon paragraph about physical therapy and the need to discuss speech therapy services. Vol.5, Tr. 809-10.
- The IEP team made very little progress in the IEP meetings. Vol. 1, Tr. 110.
- The parents expressed concerns about the effectiveness, appropriateness, and application of the components of the IEP as well as the services proposed to be offered, decreased, or eliminated. The parents' request for sign language interpreting services consistent with the requirements set forth in the Virginia Regulations Governing Special Educational Programs became a sticking point for the IEP team. Vol. 1, Tr. 110.
- 14. The parents rejected the proposed IEP. The parents did not refuse to provide the LEA with consent necessary for to be administered the Virginia Alternative

Assessment Program (VAAP) assessment test. During the May 5, IEP meeting,
discussed the VAAP test and thought that would take it. The LEA

decided sometime after May 5, would not participate in the VAAP and did
not administer the VAAP. Vol.1, Tr. 95-96, 126. The LEA promoted to the 12th

grade and now takes the position that is no longer an eleventh grader and
therefore ineligible to participate in the VAAP. According to
instructional specialist with the LEA. will remain a 12th grader for three years.

Vol. 4, Tr. 790.

- 15. Sometime between May 5. and the July, due process hearing, the parents learned the LEA would not administer the VAAP test to scheduled to graduate in Vol.4, Tr. 790.
- 16. A May 27. follow up IEP meeting was scheduled, but later the LEA cancelled that meeting deciding to request a due process hearing for a ruling on the appropriateness of the proposed IEP and authorization to implement it. Vol.4. Tr. 790-91. Vol. 5, Tr. 807.
- 17. After the May 5. IEP meeting, the LEA made changes to the proposed IEP.

 The pages were paginated and the document dated to reflect the May 5, neeting date. Page 21 was changed to reflect that was a twelfth grader and therefore ineligible to participate in the VAAP. Vol.4, Tr. 787-88.
- 18. The parents were intimidated by the presence of what they described as so many administrators at the IEP meetings. Vol. 3, Tr. 647 -50.
- 19. The LEA identifies all six annual goals in the proposed IEP as both transitional and non-transitional goals. Vol. 1, Tr. 87-90, Vol.5, Tr. 815, LEA Exh. 1, pp.7-8.

- 20. Pages three (3) through six (6) of the IEP makeup the Performance Section. Those pages, in part, indicate:

 (i) has the ability to participate inclusively with peers in non-academic and elective classes. LEA Exh. 1, p.4.

 (ii) ('s) speech is usually intelligible at the word level; however, error sounds are consistent. LEA Exh. 1, p.4.

 (iii) will not receive homework. LEA Exh. 1, p.4.

 (iv) can accurately articulate the names of the alphabet with 50% accuracy which has increased from forty-eight percent accuracy in
 - November LEA Exh. 1 p.6.

 (v) Conversational samples have slightly improved from an average of 70% intelligibility. LEA Exh. 1, p.6.
 - (vi) is capable of expressively communicating with teachers and peers. LEA Exh. 1, p.6.
- 21. 's father observed at least twenty (20) times during the
 and school years. On one occasion, was observed in physical
 education (PE) class for thirty-five (35) to forty (40) minutes. observed
 sitting on the bench the entire time. That visit prompted to visit
 's P.E. class 3 additional times. Vol. 3, Tr. 617.
- 22. On each occasion observed was sitting on the bench and not participating in physical educational activities. Other students would arrive and acknowledge The boys would wave at The girls would often hug and then proceed to participate in physical educational activities. remained on the bench. Vol.3, Tr. 508, 517.
- 23. During another observation, observed as was walking to the library. Iescribed the interaction between and teachers as brief and mostly instructional. Vol.3, Tr. 509. perceived opportunity to express self. Vol.3, Tr. 509.

- also observed eating lunch with other students around but not expressing self during those times. described as "alone in a crowd." Vol.3, Tr. 660. also observed in IEP meetings and on at least one occasion in 's class during the previous school year and 's prior teacher's class during the school year. Vol.3, Tr. 662-63.
- 25. has communicated to father that wants to socialize with peers more to discuss such topics as girls, T-shirts, MTV, BET, Vol.4, Tr. 665.
- 26. The LEA states the following are son-transitional and transitional goals:
 - will improve intelligibility in conversational speech to 75% accuracy when context is known to the familiar listener.
 - (2) will improve communication skills in the areas of expressive language to 75% accuracy when context is known to the familiar listener.
 - (3) By May, . will improve daily living skills as measured by classroom participation, classwork and criterion referenced test based on Brigance Life Skills Assessment test and teacher made test in 4/5 trials.
 - (4) will demonstrate the ability to solve practical math problems involving money, quantitative/qualitative measurements and identify and write numbers one (1) to fifty (50) in 4/5 trials as measured by classroom participation, classwork, and observation.
 - (5) By May, will utilize strategies for improved functioning in school and community environments and improve those strategies 4/5 times as measured by teacher observations and weekly checklists.
 - (6) By May, will demonstrate functional and vocational skills of following directions, matching, sorting, sequencing and categorizing objects and choosing vocational choices as measured by teacher testing, classwork and objective.

Vol. 1, Tr. 37-91, LEA Exh. 1, pp. 8-17.

27. The secondary transition page of the IEP does not identify the specific pages in the

IEP which address each transition service. LEA Exh. 1. p. 7, 8.

- The parents were confused about which sections of the IEP addressed 's transitional planning, to include, but not limited to, goals and-services. The parents do not understand how some decisions were made about the extent of services. Vol.5, Tr. 814.
- 29. As part of the LEA's transitional planning, referred to the Department of Rehabilitative Services (DRS). Vol. 1, Tr. 101, LEA Exh. 37. According to the DRS is helpful in assisting individuals like to transition into the work place and find appropriate jobs. Vol. 1, Tr. 102.
- The LEA has identified work awareness and transition on page 24 of the proposed IEP as the transition service for the post secondary employment and career and technical education.

 has been placed at

 Center:
-) to receive this service with the possibility of advancing to a job coach placement. Vol.1, Tr. 164, 168. Vol.2, Tr. 315. LEA Exh.1, p.24.
- is the primary agency the LEA contracts with to accept mentally retarded students for vocational and job training. is a regional educational facility that provides services to school divisions on a contractual basis. Vol. 1. Tr. 164.

 Other programs possibly accepting vocational placement of mentally retarded students are the Community Service Board (CSB), sheltered workshop and the Association of Retarded Children (ARC). Vol.2, Tr. 339-40.
- 32. In 's case, exploring vocational placement options other than is a decision to be made by the IEP team. Vol.2, Tr. 341.
- 33. (), a coordinator at is responsible for three programs at the facility:

- (i) a job coach program which works with students with disabilities who come to for part of the school day. Students in this program have a specific training plan and under supervision receive job training in the community. Vol. 1, Tr. 164.
- (ii) vocational education; and
- (iii) work awareness transition program where students receive job training at . Within this program, the students run a business and work on work behaviors such as promptness, appropriate work attire, hygiene, and social skills. Vol.1, Tr. 164.
- 34. originally was in the job coach program but was withdrawn from it because would sleep on the job and needed extensive supervision. Vol. 1, Tr. 166.
- 35. For about two years now. has been in the Work Awareness and

 Transition program at . Vol. 1, Tr. 166. will begin the : in this

 program. Vol. 1, Tr. 166.
- laundry service section of the work awareness and transition program. spent approximately two hours and twenty minutes each day at ... Vol.1, Tr. 170. Students in this program make products, sell them, and earn money. Each student also receives shares. At the same time, each student is working on objectives, which can change. How well a student does on mastering the objectives determines the number of shares he/she earns, Vol.1, Tr. 167.
- worked on five objectives at a time. Since being placed in work
 awareness, has progressed from mostly standing and doing fairly simple work in the
 woodshop to using a variety of tools. It is unlikely that will be able to get a job in
 a wood shop based on experience in the program. Vol. 1, Tr. 183. The crux of the
 program is work behavior and the woodshop class' objective is to lead the student to
 other training such as job coach or vocational education. Vol. 1, Tr. 184, 167.

- Initially, 's objectives were basic such as following directions, responding positively, staying on task. Then they progressed to behaviors such as showing initiative, increasing productivity, and communicating more. Vol. 1, Tr. 168.
- 39. became a team leader at and primary function was setting up the work and directing its flow for other students. Vol.1, Tr. 167.
- 40. , a certified vocational evaluator, conducted such a vocational evaluation of at in September over a three day period. Vol. 1, Tr. 176, 183. LEA, Exh. 20.
- to assist in communicating during the evaluation, testified was not needed. Vol. I, Tr. 176. 's evaluation began with a tour of the vocations.

 expressed an interest in cosmetology, food service and the military and then completed standardized and normed reading free vocational interest inventories which rated as having a high interest in clerical, patient care, personal service, and laundry service work.

 LEA Exh. 20, p.2, Vol. 1, Tr. 174.
- 42. Work samples for cashier work and cosmetology were then set up and performed several standardized aptitude tests in those work samples. The attitude tests were not normed because of 's cognitive ability. Vol.1, Tr. 193. The report indicated lacked motivation during portions of the test which adversely affected performance. Recommendations as a result of the evaluation included:
 - continue development of work related behaviors in a programs such as the Work Awareness Transition Program;
 - consider placement in a job coach training program such as the Job Coach Program after completion of the Work Awareness Program;

- consider referral to the ARC of the Virginia Peninsula Chance/Topps program through Old Dominion University's Darden College of Education and Colonial Services Board (CSB); and
- (iv) consider obtaining information about Goodwill Industries of Hampton Roads.

LEA Exh. 20.

- The proposed IEP lists DRS and CSB as agency linkages, agencies that may/will provides services for once graduates or no longer needs services, through the LEA. Vol.2, Tr. 317. DRS can provide job coach services. Typically a student is referred the second semester of his/her junior year. Vol.2, Tr. 334. CSB, among other services, can provide medication management, in home services, etc. Vol.2, Tr. 318. referred
- to DRS and invited (), a counselor at DRS, to s

 EP meeting, Vol.2, Tr. 333.
- graduate for three years and may not need to be involved at this time. Vol.3, Tr.

 726. The LEA has referred to DRS. case is inactive because is not in last year of high school and it is DRS' policy to activate a case during the student's last year. There are exceptions. If an individual is in the Post Secondary

 Education/Rehabilitation Transition Program (PERT), the case is activated. Vol.3, Tr.

 722-723.
- 45. According to the Virginia Department of Rehabilitative Services (VDRS), PERT is a program that "provides high school students a comprehensive evaluation in the areas of vocational skills, independent living skills, and leisure and social skills. These evaluations may lead to additional vocational programs and services that may assist the student with a smooth transition from secondary to post-secondary education, training and employment."

See http://www.vadrs.org/downloads/transitionservices.pdf and
http://www.wwrc.net/menuroot/VR-pert-transition-services.htm and see also Vol.4, Tr.
732.

- 46. A student who is linked with DRS is eligible to be referred to PERT which is housed in the Woodrow Wilson Rehabilitative Center. needs to be referred by either the transitional specialist at HS or case manager to be considered for PERT. Vol.3, Tr. 719.
- 47. At present, once a student is referred. , the instructional specialist with the LEA, and from the PERT program, decide who is eligible for PERT services. did not receive an application or referral for attend the PERT program. Vol.2, Tr. 336, 348-349. Vol.4, Tr. 719.
- 48. and testified the final decision for acceptance of students for the upcoming PERT program have not been made and can still be considered for the program. Vol.4, Tr. 719.
- 49. According to students attending the PERT program usually have no history of disciplinary infractions and an IQ of at least 60; however a lower IQ does not preclude a student from being considered. has at least one disciplinary infraction notice and IQ is 41. LEA Exhs. 22, 59. The LEA is responsible for transitional planning and making referrals to agencies. Vol.2, Tr. 334.
- 50. () is an interpreter specialist. coordinates interpreting services for the Public School system and has worked in this position for three years. Vol. 1, Tr. 143-44.
- 51. has a bachelor's degree in child development and a master's degree in deaf

education from the U	Iniversity of Pittsburgh. At	the request of the	School
Division (LEA),	assessed through obser	vations 's n	eed for a sign
language interpreter	(SLI) for receptive compre	hension of the conte	nt presented in class
and comprehension	of the student's verbal expr	ession to teacher an	d other students.
Vol.1, Tr. 150. The	evaluation took place Dece	mber . For 50	minutes observed
in math class	s communicating verbally w	ith teachers and	other students.
testified the others s	eemed to understand	. Vol. 1, Tr. 147.	
52. For an addit	ional thirty (30) minutes.	observed	in the lunch room.
During fifteen (15)	minutes of that time, co	mmunicated with	orally and by sign
language, Vol. 1., T	r. 148, 153-55. test	tified sat across	from in the
lunch room and cor	iversed with first by no	t using signs and the	n talked to
using voice and	signing. characteris	zed 's sign	anguage as "American
Signs in English W	ord Order." did not	recall if w	as able to fingerspell.
concluded	was not in need of	fa SLI. Vol.1. Tr. 1	47-48. LEA Exh. The
LEA compensated	for the evaluation.	Vol.1, Tr.160. At th	e time evaluate
, Virgi	nia State screening level wa	as Virginia Quality	Assurance Screening
Level II/II and	did not have a national sign	n language certificat	ion. Vol.1, Tr. 149.
53. 's c	redentials did not indicate	had experience a	ssessing the
communication ne	eds of students like	who sign but are r	not deaf. Vol.1, Tr.156-
57.			. L. L. Limboot
54.	Ø 32 33 33		nguage with the highest
qualifications for	an interpreter and has main	tained this level for	aighteen years; that is

has a national transliteration certificate and a national interpretation certificate. Vol.2, Tr.

- 434, 449. was admitted as an expert in the area of assessing 's ability to sign and needs as related to signing. Vol.2, Tr. 442. ass assessed children, like
- , for sign language skills fifty to sixty times. Vol.2, Tr. 439. has assessed the communication needs of students like who are not deaf. Vol.2, Tr. 438-439. has written IEPs and is a former Special Education teacher. Vol.2, Tr. 474.
- Medical College of Virginia in Richmond, Virginia. is a teacher for the deaf, and as schedule allows. also works with the hearing children. graduated with a bachelors' degree in elementary education from University of Virginia. also has a masters degree from Gallaudet University, the only university in the world for the deaf.

 Vol. 2, Tr. 435. is certified to teach hearing children from nursery school to grade seven and deaf children from kindergarten through grade twelve. Vol. 2, Tr. 434-40, 478.
- has experience working with mental retardation and Downs syndrome students. Before current job, worked with a school division, teaching multi-handicapped deaf children. Vol. 2, Tr. 478.
- 57. According to American Sign Language (ASL) is a language of its own. It has a different syntax and structure than English-patterned signing. Normally, one does not use his/her voice when using ASL. Vol.2, Tr. 444.
- There are two ways by which an individual can qualify as a SLI. Vol. 2, Tr. 443.
- 59. Virginia determines the qualification of a SLI by a process labeled "screening" which is accomplished through a test referred to as the Virginia Quality and Assurance Screening (VQAS). Vol. 2, Tr. 443.
- The VQAS screening assesses a test taker's ability to voice and sign-referred to as

English patterned signing or transliterating-through a receptive, expressive, and interactive test. Vol.2, Tr. 444.

- 61. The receptive part of the test requires the test taker to (i) watch a deaf person on a videotape using English pattern signing or transliteration and (ii) voice fluently and accurately what the person on the videotape is signing. Vol.2, Tr. 445.
- 62. The expressive section of the test evaluates the test taker's ability to listen to a speaker on videotape and to physically sign and speak fluently and expressively what is being said by the speaker. Vol.2, Tr. 446.
- The interactive section of the test, evaluates the test taker's ability to do both in a serting such as a dear patient in a physician's office signing to a doctor. Using the doctor/patient model on the interactive section of the test, the test taker would voice for the dear patient as he/she talked to the doctor and signed what the hearing doctor is voicing to the patient. Vol.2. Tr. 443-46.
- Depending on the ability demonstrated on the transliteration screening, the test taker earns anywhere from a VQAS level one (I) through four (IV). A level I in transliteration means the test taker can give and receive fifty percent (50%) of the message; a level two (II) means the test taker can give and receive sixty-five percent (65%) of the message; a level three (III) eighty percent (80%); and a level IV ninety-five percent (95%) of the message. Vol.2, Tr. 445-46.
- The VQAS also assesses the test taker's fluency and ability to use ASL.
- 66. The test format used to determine the transliteration level is the same for determining the test taker's ASL level. Vol.2, Tr. 448.
- 67. To qualify as a SLI under the VQAS screening process one must take both the

transliterating and interpreting portions of the test. Vol.2, Tr. 449.

- The second method of qualification, which is separate from VQAS screening, is by obtaining a national level of certification as a SLI. The test to determine national certification is similar to the state screening process; however, it is more stringent in that the test is administered in five minute, ten minute increments and the topics are much more complex. Vol.2, Tr. 448. The national certification is called Registry of Interpreters for the Deaf (RID) or RID certification. Vol.2, Tr. 448. On the national level one can take the transliteration part of the test and not the ASL or interpreting section or both.

 Accordingly, nationally one can be certified in transliteration and not interpreting or vice versa or certified in both areas. Vol.2, Tr. 449.
- 69. Full National Certification is the highest qualification in sign language. If an individual is fully, nationally certified; that is an RID certification in transliteration and interpreting, he/she meets state screening requirements. Vol.2, Tr. 449.
- 70. Neither method used to qualify an individual as a SLI recognizes a communicative assistant as a SLI. Vol.2, Tr. 450.
- 71. At the request of 's parents, on July 7, assessed the communication needs of to determine if a SLI would be helpful in communicating 's expressive thoughts. Vol.2, Tr. 452, 486.
- 72. During the assessment initially did not allow to sign. asked about who friends were at school, involvements in Special Olympics, participation in sports, family, etc. Vol.2, Tr. 455. When mentioned names, the majority of the time could not understand them. Vol.2, Tr. 454.
- When asked about hobbies and talked about the Special

Olympics. noted the vast majority of 's words were unintelligible. Out of the entire story about the special Olympics and playing basketball, the only words understand were "basketball" and "team." Vol.2, Tr. 454.

74. Each time asked to clarify what said, response got shorter and still did not understand anymore of the story. Vol. 2, Tr. 455-458.

75. attributed 's short responses to frustration felt by when had to continue to explain self because was not understood. Vol.2, Tr. 458. Irregardless of the subject, they talked about during the assessment, the result was the same.

understood ten percent (10%) to twenty percent (20%) of what was being verbalized.

Vol.2, Tr. 456.

was allowed to sign to . understood virtually all of what 76. When was saying, with the exception of names/names signs, an established sign for a person. For example, 's name sign is T and it goes from the chin to cheek. Vol.2, Tr. 456. Once the assessment was completed and was allowed to speak freely and had a lot to say in sign and voice about plans for the future. talked about friend, what was doing during the summer. Vol.2, Tr. 459-60. used English patterned signs. concluded that opined 73 ability to communicate expressively through speech alone is significantly compromised by articulation disorder; that although a few words may seem intelligible, the overall 's speech is content of the message tries to convey is lost. found that when paired with signs, the total intent of message is understood easily. recommended a . Vol.2, Tr. 460, 470-73, 486. VOAS level III SLI for

did not agree with the proposed IEP accommodation which utilizes

communication assistance to help express self. testified communicative assistance is incorrect terminology; that an interpreter is needed who meets requirements of the state regulations. testified the qualifications listed in the teacher assistant (basic sign language) job announcement are not sufficient to meet 's communication needs in an educational setting. Vol.2, Tr. 476-77.

- so, opined that 's report focused primarily on 's ability to hear, not need to express self. stated of the seven observations noted to assess 's language needs only two were appropriate for the assessment.

 further opined that examples gave to indicate 's ability to express self, showed (1). 's responses were easily predictable by the teacher (such as 's holding up 10 fingers and counting 1,210) and (2) 's responses consisted of one syllable words such as "yes," a word did not have difficulty articulating. Vol.2,
- Center, Inc. works there with adolescents who are dear. has a bachelor's degree in speech and hearing disorders. also has a masters degree in speech language pathology. has learned sign language and cued speech. While in graduate school worked part-time interpreting in a school system. studied sign language for eight years before becoming what would describe as fluent. started at James Madison University and has taken a summer course at Gallaudet University. has been a speech language pathologist for sixteen years. Vol.2, Tr. 374.
- 82. At the request of the LEA, evaluated 's speech and language skills and compared skills in sign language to skills in spoken English in March

- Vol.2, Tr. 376. At the time evaluated , held a VQAS level III in transliterating and a level II in interpreting. was nationally certified as a speech language pathologist to evaluate speech and language disorder. Vol.2, Tr. 379.
- 83. During the evaluation. found when speaking, substituted and distorted sounds and words; familiar topics were intelligible 50% to seventy five percent (75%) of the time and the intelligibility of unfamiliar topics was significantly below 50%. Vol.2, Tr. 377.
- 84. One test administered during the evaluation was language development. It was normed on hearing children. During that entire test. was spoken to and no sign language was used. 's average language skills performance was similar to that of a five or six year old child. Vol.2. Tr. 377-78.
- was then given an expressive one-word picture vocabulary test.

 had to look at a picture and tell what saw first orally and then in sign. Vol.2, Tr. 378.

 compared the two and found that a lot of times when voiced what saw, had difficulty understanding did accept word approximations and in doing so scored similar to a child who is five years and give months. Vol.2, Tr. 378.
- 87. When was given the opportunity to express self in sign compared to ability to express self in spoken language, scored like a child who was seven years and two months, almost 2 years difference. Vol.2, Tr. 378.
- 88. During the assessment, also administered the Carolina Picture

 Vocabulary Test. According to this is a test normed on children with hearing

 loss. Only sign language was used during this test. would sign a word and

had to look at four pictures and choose the correct picture. scored like a child who was six years one month to six years ten months. Vol. 2. Tr. 379.

89. also conversed with . The conversation went beyond yes, no, responses and short, choppy sentences. automatically went into sign language.

described sign language as extensive, fluent, and clear. Vol.2, Tr. 378-79. may use ASL signs sometimes and English Word order signs stated sometimes, but has the facial expression of someone who is using ASL. When was using the facial expressions of a deaf person who uses was evaluated by in the school setting. The first ASL, Vol. 2, Tr. 393. did not observe evaluated . Vol.2, Tr. 396-97. was when time met fluent in ASL and did not agree with the comment on a found 90. draft IEP in the performance section which stated was not fluent in ASL. Vol.2, Tr. 381.

- 91. Since the evaluation. has seen on at least six (6) other occasions at the Mall, the prom. etc. and would voice and sign at the same time. Vol. 2, Tr. 384, 407.
- 92. stated that some of the misconceptions that people have in terms of sign language is that a person can take a few courses and become proficient in sign language and sign language consists of learning signs and putting them in English word order.

 testified years are needed to master the language. Vol.2, Tr. 384.
- 93. did not notice speaking quickly. believes irticulation deficit is related to oral motor cavity and tongue. Vol.2, Tr. 412. found that did not have the exposure to sign language in school but was very fluent (used

10

more than short, choppy sentences). Vol.2, Tr. 430. If were exposed to more : language skills would grow. Vol.2, Tr. 430-431. believes

- could express using spoken noticed a big discrepancy in what 94. language and what could express using sign language. concluded and recommended a VQAS Level III interpreter. stated otherwise 's language skills would not develop and would be held back. Vol.2, Tr. 383, 406-09, Parent's (P)-Exh.9
- made self available to the LEA through document dated 95. was never contacted by the LEA. Vol. 2, Tr. 381. December 9. however, героп. 's mother and to further clarify

At the request of

06

March

- sent follow up correspondence to the LEA dated July . . . Because the LEA was not following recommendation to provide a VQAS SLI for have a VQAS Level III interpreter to voice what recommended to the LEA that is saying. Subsequent to the letter no one from the LEA contacted . Vol.2. Tr. 382-383.
-) is a board certified pediatrician and a board 97. certified clinical and biochemical geneticist. Vol.4, Tr. 763.
- defines a board certified clinical geneticist as a physician who has 98. trained three (3) years after residency to diagnose and treat people with genetic disorders.

nas been a certified clinical geneticist for sixteen (16) years and board certified as a pediatrician for twenty-three (23) years. Vol. 4, Tr. 763.

did an eighteen (18) month fellowship which concentrated in 99 behavior and developmental medicine at the University of Oklahoma, Vol.4, Tr. 764. In practice, has taken care of individuals with mental retardation and developmental disabilities for twenty-three years. has authored medical papers regarding mental retardation and lectured and taught in the area of mental retardation and oral motor apraxia. Vol.4, Tr. 764.

treats approximately 1800 patients. The majority of practice is caring for patients with Downs syndrome. Vol.4, Tr. 765. has attended numerous IEP meetings in various school decisions observing in some incidences and providing input in others. Vol.4, Tr. 779.

101. was admitted as an expert in the area of clinical genetics. Vol.4, Tr.

766.

- patient annually for about an hour. Typically during an annual visit with a Downs syndrome patient.

 performs medical and development evaluations and prescribes medical therapy, laboratory work and X rays. also gives guidance in terms of behavioral and educational criteria. Vol. 4, Tr. 766.
- according to . where an extra 21st chromosome is present which causes a specific set of disabilities involving some medical disabilities, mental retardation and growth issues. Vol.4, Tr. 767.
- 104. stated 's Downs syndrome has caused, among other conditions, mental retardation. has also diagnosed with oral motor apraxia, a physical problem, secondary to Downs syndrome, not mental retardation. Vol. 4, Tr. 764, 772.

defined oral motor apraxia as a neurological condition often seen in people with Downs syndrome causing a failure for motor planning to speak properly.

testified that oral motor apraxia causes severe dissiliency.

testified that in 's case when tries to elevate pallet to make a sound, instead of the pallet moving smoothly up and down it deviates to the left and the right.

also testified that the hard portion of the pallet has a structural problem in that it is significantly arched. The pallet deformity causes improper closure. Therefore many letters and sounds do not come out correctly when spoken. This causes much of 's speech to be unintelligible. Vol. 4, Tr. 767-69.

106. has authored medical papers regarding mental retardation and oral motor apraxia. Vol.4, Tr. 764, 772.

communicates as best can with by signing. Vol.4, Tr. 770.

testified seeing more would only minimally increase ability to understand
's oral speech. Vol.4, Tr. 777.

has never spoken to 's teachers. Vol. 4, Tr. 777.

109 was not compensated for testimony, testified because

believes deserves to have a SLI. Vol.4, Tr. 774.

110. testified that had seen signs of depression in in that noticed was sad about certain issues at school. Vol.4, Tr. 783.

pathologist. has a bachelor's degree in communicative disorder which was received in 1978 from Radford College and a master's degree in communicative sciences and disorders which was received from Hampton University. also has a certificate of clinical competence received in 1995. Vol. 1, Tr. 238-239. is not a SLI. Vol. 1, Tr. 246.

- has worked in school divisions as a speech pathologist for at least twenty-two 112. Public first year working in the years. School year was worked with three (3) School Division and with Vol. 1, Tr. 239. times a week for individual fifteen (15) minute sessions and once weekly during a fortytive (45) group therapy minute session. Vol. 1, Tr. 240. During the individual sessions worked mostly on articulation and had repeat word sounds, which incorporated in some language activities. Vol.1, Tr. 240. did not use gestures . Vol. 1, Tr. 241. when working with
- testified 's language problems are related to Downs syndrome evidenced by a low muscle tone. Problems consist of omitting ending sounds of words, difficulty pronouncing sivilant sounds (Z, Sh, Ch, J), and substituting sounds. Vol.1, Tr. 241.
- 114. The 45 minute speech language therapy sessions were conducted with in groups with classmates. During those sessions, tried to incorporate the

articulation rehearsed during individual sessions so that could be clear to classmates, peers and teachers. Vol.1, Tr. 241.

- proposed IEP and testified it reflected what had seen in 's improvement over the school level. Vol. 1, Tr. 242. In pertinent part, the paragraph reads "articulation therapy three times a week for fifteen minute sessions since September have shown minimal progress towards overall improved speech." LEA Exh. 1, p.6, second paragraph, sentence 1.
- 116. would like to think that will continue to improve to make self clear so that the average person can understand Vol. 1, Tr. 242. testified that from group settings and observations, does not have difficulty in the classroom and compensates for speech deficit by slowing down speech and making it clearer. Also, noted that if were motivated is pretty clear about what wants. Vol. 1, Tr. 242.
- 117. During the one on one speech language therapy sessions, was usually not accompanied by the teacher's assistant. testified that usually during those sessions if did not understand, would ask to repeat what said and usually could understand the meaning, not necessarily every word. Vol.1, Tr. 243.
- 118. testified that during the group speech therapy sessions, seldom used the communication assistant because communication was effective. does not believe speech work with was hindered because a SLI was not present. testified that , at times, would get a "little frustrated" because was not able

to communicate effectively. Vol.1, Tr. 244. testified that pages nine (9) and ten (10)

of the proposed IEP contain the articulation goals which could be incorporated by others as well, including teachers and job coaches. Vol.1, Tr. 243-44.

119. According to sounding words out for example is an appropriate goal.

believes one 45 minute speech therapy session a week and two (2) twenty minute sessions per week and "pullout" is an appropriate amount of time to address 's goals. Vol.1, Tr. 244–46.

- 120. testified that believes will have a difficult time reaching speech pathology goals and objectives; that is, annual measurable goals I and 2 on the proposed IEP. Vol. 1, Tr. 247.
- 121. was employed with the LEA from December , to the end of the school year in June . Vol. I, Tr. 224. was the teaching assistant/communication assistant assigned to at HS. started learning sign language in 1996 and passed the written portion of the VQAS in May . as not attained a VQAS level.

is not a SLI. has taken courses at a recreation center and also attended workshops on ASL. Vol.1, Tr. 224-26, 232.

- described assistance to as making sure understood the 122. teacher's instructions, assisting with assignments, and communicating responses to the teacher or other students. Vol. 1, Tr. 226. testified only once or twice a week. testified that and. 's teacher voiced for does not need a often understood what was trying to say and therefore SLI Vol.1, Tr. 226.
- 123. has known since September, holds a bachelor's of science degree in special education specializing in mental retardation. received

degree in 1979. 's first full time teaching job as a special education teacher was during the school year. Prior teaching experience includes one year of substituting during the school year. Vol. 1, Tr. 113-14. has a provisional teaching certificate. To be fully certified must pass the national teacher's examination in its entirety and complete a college course focusing on learning disabilities and emotionally disturbed. is not a SLI. Vol. 1, Tr. 113.

was not teacher. From 9:00a.m. to 10:00a.m., was in 's life skills class. From 11:00a.m. to 11:45a.m., due to block scheduling, was in either 's practical Math or practical English class. Vol. 1. Tr. 76-78.

125. In September. . found 's speech understandable less than 50% of the time. Vol. 1, Tr. 117. LEA Exh. 19.

126. testified that after a couple of weeks of school, could understand

Vol. I Tr. 32. As the school year went on, testified became

tamiliar with 's diction and could understand better. Vol. 1, Tr. 118.

However, stated intelligibility in conversation and speech was not much better.

Vol. 1, Tr. 101. called on 's communications assistant only once or twice a week to facilitate communication between and . The assistant's tasks included, among other tasks, interpreting 's signs. testified could communicate verbally with other students. Vol. 1, Tr. 82-93.

127. made minimal progress in 's math and English class. Vol. 1, Tr.

127. made minimal progress in s math and English class. vol. 1, Tr. 39. testified did not believe would make progress identifying coins. Vol. 1, Tr. 39. did not feel: needed a SLI. Vol. 1, Tr. 85. testified

did not feel 's academic progress was hindered by the failure to have someone sign for . Vol. 1, Tr. 101. () is the coordinator of transitional services at 128. was not 's teacher but saw almost daily when arrived for vocational training and interacted with almost daily upon at 's arrival. Vol.1, Tr. 164, 178. testified while may not understand 75% percent of the words spoke by can usually obtain 75% of the meaning of speech by asking for clarification. had a one on one twenty (20) minute conversation with about marriage outside of class. The percentage of the speech understood by was typical. Vol. 1, Tr. 172, 188. testified could understand more than 75% of what is saying if the topic is familiar. Vol. 1. Tr. - 187-88. Through use of gestures, also believed could understand . Vol. 1, Tr. 170-71, 198. 129. Licensed interpreters are not available at but communicative assistants are (individuals who have taken course work in sign) Vol.1, Tr. 170. Either these assistants worked directly with or were in adjacent shops and readily available to assist by interpreting signs. Vol. 1, Tr. 170-171. 130. rarely used their assistance and rarely signed as at while there were picture directions most teaching was via hands on experience and demonstration Vol. 1, Tr. 170. testified that during the - school year, signed no more than 5 times Vol.1, Tr. 171. It was 's opinion did not show frustration because could not be understood Vol.1, Tr. 172. did not believe was limited because did not have a SLI. Vol. 1, Tr.

131.	(), an assistan	t principal at HS	, conversed	with	
outside of t	he classroom about a discip	linary infraction.	did no	t recall	's
exact word	s during the conversation b	ut did remember	com	municated	did not
like	's class and was going to l	ill test	ified the thre	at was not t	ypical of
ar	nd he did not think	was serious, but a	as an adminis	strator, h	ad to take
's	comments seriously.	was referred to	the school's	s psychologi	st and
parents we	re informed. testified	usually saw	when	arrived a	at school
and would	informally interact with	by briefly greetin	g . Vol. l	. Tr. 251-56	, LEA
Exh. 59.	testified is po	pular at school an	d commu	nicates and	interacts
with pe	ers. Vol. 1. Tr. 257.				
132.	() has	been employed by	y the LEA fo	or the past 2	years as a
physical th	erapist. Vol.2, Tr. 354.	testified that	when co	nducted the	physical
therapy ev	aluation of , co	uld not understan	d word for w	ord what .	
said but	could understand what	neant ninety-five	percent of t	he time. Vo	ol 2. Tr.
363. Duri	ing that time. has provid	ed with	direct PT ser	vices approx	ximately
once a mo	onth. Activities associated w	ith those services	included wei	ight training	
modifying	exercises, and communicate	ing with the assist	ant and the p	hysical edu	cational
teacher or	n adaptations that	could use in physi	cal education	nal class. Vo	l.2, Tr.
355.			18		
133.	testified that	generally partici	pated in PE	and that sinc	e the May
	EP meeting, charts have be	en kept on	logging	level of par	rticipation.
	testified those charts showe		oated 75-100	% of the tin	ne. Vol.2.

Tr. 357.

- The proposed IEP recommends a consult model where would be monitored and would be consulted to address strength and endurance. Vol.2, Tr. 357. The parents agreed with the change. Vol.2, Tr. 358.
- 135. () graduated from University with a bachelor's degree in allied health professions, which is the adjunct medical programs that uses OT.

 Vol.3, Tr. 552-54.
- at the time of the due process hearing. Vol.3, Tr. 552. testified that when conducted a school assessment of for Occupational Therapy Services in Spring , a SLI was not present and understood eighty percent.. LEA Exh. 7.

 Vol.3, Tr. 554-56, 578.
- noted in evaluation summary that there were teacher concerns
 regarding hitting multiple keys on the computer and recommended a key
 guard and recommended wider keys if experienced similar difficulty with the
 calculator concluded services were not needed because appropriately
 performed functional fine motor skills to complete daily activities at school or work.

 Vol. 3, Tr. 555. LEA Exh. 7. The evaluation consisted of a School Function Assessment
 and Observations at s then work site under the job coach program offered by

 Vol. 3, Tr. 555-56. LEA Exh. 7.
- 138. However, after conferring with , the IEP team added to the June,
 IEP, by way of an addendum, occupational services, which commenced October ... OT
 services were provided at least twice weekly for 15 minutes. observed

- in vocational settings at and presented with assembly-type projects to determine if was having any problems. testified has no dexterity problems. is slow in assembling. attributed the slowness to cognitive ability.

 LEA Exh. 2, Vol.3, Tr. 559-60.
- 139. The proposed IEP changes the occupational therapy related services from direct services to a consult service one time a quarter for 30 minutes. This provision was considered a compromised because the LEA believed OT services were not necessary, but the parents did not agree. Vol.3. Tr. 561-62. LEA Exh. 1, p. 24.
- 140. The occupational therapy consult model consists of the occupational therapist working with the teachers/job coaches to assist them with coming up with ways of helping to be successful in using fine motor skills if the need arises. Vol.3. Tr. 562.
- 141. During the evaluation conducted did not have a SLI there to facilitate communication because could comprehend eighty percent (80%) of what said. If needed clarification, testified could obtain it by asking to repeat self. Vol.3, Tr. 578.
- 142. Occupational therapist also evaluated at the request of parents on July 11. to assess needs for OT. An interpreter accompanied

 A medical model was used. found deficits in fine motor skills and visual

skills. For example, demonstrated difficulty with bilateral tasks such as using both hands at the same time and stringing beads. was reportedly slow when completing fine motor tasks. also had difficulty catching a ball. The evaluation recommends direct OT services. P-Exh. 32.

143 s parents, . have lived with entire life.

testified that when speaks, about fifty percent (50%) of speech is intelligible. When does not understand, signs to Vol.1, Tr.136.

is not certified in sign language. Vol.4, Tr. 738. testified that when speaks, understands about 30 - 50% of the time. is not a SLI.

Vol.4, Tr. 619-20.

144. and testified that they were intimidated by school personnel at IEP meetings and they felt they had no input or their input was mostly ignored.

testified has not seen anything has produced at wood shop classes. Vol.3, Tr. 520-526. According to has regressed and some of the objectives, such as learning to organize a notebook, on the proposed IEP will not help to educate or transition because they include skills have already acquired. Vol. 3, Tr. 605, 642-43.

is the LEA's psychologist and has worked in that position for eight years. graduated with a bachelor's degree in psychology and sociology from Virginia Polytechnic Institute and State University. has a master's degree in education in school psychology from the College of William and Mary. also has an educational specialist degree in school psychology from the College of William and Mary. is licensed by the Department of Education to practice school psychology. is also licensed by the Board of Psychology of Virginia for independent practice. is nationally certified as a school psychologist. Vol.1, Tr. 202.

146. was admitted as an expert in the area of IQ testing. Vol. 1, Tr. 203.

administered an IQ test to . . . administered the Universal Non-Verbal

Intelligence Test (UNIT). It is administered without the examiner or the subject speaking.

- Vol. 1, Tr. 204. This test was administered because understood that sometimes

 's speech is unintelligible and _ did not want speech impairment to influence
 the test results. testified that even if a SLI has accompanied :o the test,
 there would have been nothing to interpret. Vol. 1, Tr. 204.
- 147. During the UNIT test, would try to sleep as the test became more difficult. obtained a full scale IQ score of 41, which is consistent with diagnosis of mental retardation. 's IQ score was consistent with a previous scoring of 40 in 1996 on the Wechler third edition, an IQ test for children. Vol. 1. Tr. 205.
- 148. testified 's full scale IQ score classifies as moderately retarded and that trainable mental retardation and moderately retarded are often used interchangeably. Vol.-1. Tr.220.
- 149. was also administered an achievement test, a word reading test, two math subtests, and a spelling subtest. received a standard score of 40 on each. All were consistent with IQ testing. 's communication Assistant was in the room with during the test. Vol. 1, Tr. 206-07.
- 150. Adaptive functioning tests were also administered. showed weaknesses in being able to use money and access services in the community. adaptation in social and personal adjustments scores were in the average range. had no aggressive or anti-social behaviors. Vol.1, Tr. 207.
- 151. During the observation section of the test, the teacher had to ask to sign what was saying on one occasion. Vol. 1, Tr. 211.
- testified that practicing, picking things from a menu, practicing shopping, could help in obtaining self sufficiency and independent living skills. Vol.1, Tr.

212, 213.

- 153. chaired . 'most recent eligibility meeting where the committee
- found ineligible for a second label of speech impairment. The consensus was speech problems were a manifestation of MR. Tr. 313.
- 154. There was no certified sign language interpreter or speech pathologist present at the eligibility meeting. Vol. 2, Tr. 324.

IV. ANALYSIS AND CONCLUSIONS OF LAW

A. Whether the proposed IEP is appropriate under the IDEA

A FAPE consists of "educational instruction specially designed to meet the unique needs of the handicapped child, supported by such services as are necessary to permit the child 'to benefit' from the instruction." Board of Education of the Hendrick Hudson

Central School District, Westchester County, et. Al. v. Rowley, 458 U.S. 176, 188-39

(1982). IDEA is meant to allow for more than a minimal amount of benefit. Hall by Hall v. Vance Cty. Bd. Of Educ., 774 F.2d 629 (1985)

Measurable Annual Goals, Objectives, Benchmarks

The mechanism used to provide a free appropriate public education (FAPE) is the development and implementation of the IEP. Goals, objectives and benchmarks are one component of the IEP. 8 VAC 20-80-10, 8 VAC 20-80-62.

Measurable annual goals one and two of the proposed IEP are (1) will improve intelligibility in conversational speech to 75% accuracy when context is known to the familiar listener and (2) will improve communication skills in the area of expressive language to 75% accuracy when context is known to the familiar

listener by May FF 26.

is a board certified pediatrician and a board certified clinical biochemical geneticist. has attended numerous IEP meetings providing input in formulating the educational program for students with disabilities. FF 97, 100.

has seen since as a patient. has

diagnosed with Downs syndrome and oral motor apraxia. The latter has been

defined as failure of motor planning to speak which causes dysfluency or unintelligible

speech. FF 102, 104-105. finds only five percent (5%) of 's speech

intelligible and opines is unable to improve articulation any measurable

amount. FF 107. The hearing officer gives great weight to the expert's opinion.

The hearing officer is mindful that has seen only on four occasions; however, each session lasted for more than a few minutes. Moreover the expert's opinion about 's unlikelihood of improving intelligible speech and expression by speech is supported by 's opinion that 's ability to express self solely by speech is impaired by articulation disorder. FF 78.

The hearing officer also notes the testimonies of appervisor

employees of the LEA and school requested evaluators which contradict

's and 's opinions. While 's testimony is credible, is not

's teacher. Moreover, the conversation had with about marriage did

not take place in a classroom setting. Other conversations between and

which described as "in-depth," depended in part on nonverbal explanations,

unlike the classroom setting in the resource center, where several students, including

are listening to and responding to instruction. FF 128. Further,

and 's communications/interactions with were usually one on one. FF 128, 131, 132, 136.

The LEA contends was in the best position to assess 's

communication skills. However holds only a provisional teaching license and has

taught only one school year - having substituted one year prior to this teaching

experience. knew for nine months at the writing of the IEP, unlike

who has known as a patient since FF 123, 124.

Further. 's testimony was not definitive and contradicting at times. On direct examination. testified that fairly quickly could understand the context of what was trying to say and that after a couple of weeks could understand. However, the Life Assessment report that authored states that within 2 weeks into the school year. 's speech was understandable less than 50% of the time. FF 126, LEA Exh. 19, p.7.

Additionally, in the performance section of the proposed IEP, wrote without communication assistance, it is difficult to understand what says unless you are familiar with speaking style and the context of the conversation." LEA Exh. 1. p.3. Furthermore, nothing in the record indicated engaged in "in depth" conversations with Accordingly, it appears from the record that may not have enough samplings to accurately assess articulation level.

Like 's speech pathologist for the school

year, was not definitive in assessing 's language skills. When asked if 's

articulation would improve. testified, "I would like to think so...", however.

noted 's present level of performance as of May 5, showed minimal

progress toward improved speech intelligibility. LEA Exh. 1, p. 6.

goes on and states was intelligible on an average 81% during four a language samples. But qualified the results by saying the samples were subjective and results may be influenced by familiarity. LEA Exh. 1, p.6. Finally, testified that

will have much difficulty mastering the articulation goals 1 and 2. FF 120.

The hearing officer is also troubled that LEA has set as an articulation goal what the LEA's own witnesses say can already do. , and all testified they could understand what was trying to say between 75%-95% of the time. FF 128, 132, 136. Assuming their testimony is accurate, would not benefit from Annual Goal 2.

Moreover, because measurable goals 1 and 2 only address communication when the context is known to the familiar listener, there is no goal or objective for educating

when there is an unfamiliar listener such as a substitute teacher or guest speaker or when attempts to communicate so that can (1) make the listener aware of a situation previously unknown to the listener and (2) ask for instruction on applying what is being taught to that situation previously unknown by the listener.

Further proposed annual goals 1 and 2 are similar if not identical to measurable annual goal 1 on so previous IEP. From October to June did not make sufficient progress to achieve this goal. Progress during this time period was noted as "emerging skill." The fact that for nine (9) months so progress has been stifled at the "emerging skill" level shows will not likely benefit from proposed measurable goals 1 and 2. LEA Exh. 2, p.14.

Measurable goals three (3) and five (5) purport to address 's daily living

and functional skills.

Another area of concern is that 's Life Assessment shows lacks basic knowledge for to be independently safe in the community. was unable to recall the state lived in and zip code. could not remember address. was unable to read Ambulance, Walk, Don't Walk and a Fire Alarm; community signs; service and business signs. LEA Exh. 19.

other coin. was unable to read any of the food vocabularies. correctly identified only a little over a third of food items. could not read restaurant labels or food preparation vocabulary. could not read words identifying clothing items. Out of thirty external body parts. could only write one and was only able to identify approximately half of the external body parts. could not read basic medical vocabularies. When was asked to read traffic signs in a picture, was able to identify only 5 out of 60. could identify Stop, No Left Turn, 4-way Stop, Do Not Enter and Handicapped Parking. LEA Exh. 19.

The fact that has attained some life skills shows can learn. For example, could identify 12 out of 16 items of clothing and knew travel signs such as Stop and Do Not Enter. LEA Exh. 19.

The hearing officer finds the proposed IEP objectives and benchmarks of annual goal 3 fail to show likely progress beyond what already knows and do not appropriately address 's deficits in independent living skills.

Objective 1, for example, states in pertinent part that will correctly

identify selected traffic and safety signs. LEA Exh. 1, p. 12. One has to guess if progress will be made as the specific signs will be required to identify have not been identified in the benchmark. Presumably, will not be instructed to identify signs has demonstrated already knows; however, the proposed benchmark does not state otherwise. Accordingly, it is not clear that will benefit from the objective.

Objectives 2 and 5 lack the same type of clarity and specificity.

is unable to read community signs. The assessment test indicates However, the assessment did not address whether was capable of identifying community service personnel. Accordingly benchmarks and objections do not address the results of the life assessment. LEA Exhs 19 and 1, p. 12 - 13. Therefore, progress can not is unable to read any food vocabulary and be determined. As previously stated, was unable to identify approximately fifty percent (50%) of the external body parts. While will increase sign and word vocabulary by correctly benchmark 6 indicates identifying weekly vocabulary words, the benchmark and objectives do not reflect the will increase vocabulary in such areas as food and results of the test; that is, that external body parts. Progress therefore cannot be determined. LEA Exhs 19 and 1, p. 12 -13.

Benchmarks set forth in measurable goal 4 indicate will identify coins and bills and compute change, write the numbers 1-50, and demonstrate comprehension of qualitative/quantitative concepts. Benchmark 2 is virtually identical to tasks has attempted to do during school year 's resource teacher, testified 's progression was minimal. FF 127. Specifically stated did not believe would ever learn to identify coins and bills. FF 127. Yet this math

task/skill once again has been included as an objective. Accordingly, only minimal progress, at best is expected.

The evidence suggests is not likely to benefit from learning to write numbers 1-50 correctly as is noted in benchmark 3 since the results of 's life assessment suggest, does not know the relationship between the number written and its value. LEA Exh. 19. Moreover, the objective of measurable goal 5, benchmark 2 is for to maintain organization of notebook, backpack and classroom supplies. The uncontradicted testimony of was can do this task. FF 144, Vol. 3, Tr. 605. Thus this benchmark is unbeneficial.

2. Transitional Planning

"Transition services' means a coordinated set of activities for a student with a disability that is designed within an outcome-oriented process, that promotes movement from school to post-school activities, including postsecondary education, vocational training, integrated employment (including supported employment), continuing and adult education, adult services, independent living, or community participation." 34 C.F.R. 303, 344: 34 C.F.R. 300, 29.

The LEA contends annual goals 1 through 6 are all transitional. FF 26. These goals and accompanying objectives may address vocational and transitional needs; however, a year, ten month old teenager needs goals and objectives specific to transition to adult living in as independent a manner as possible.

While annual goal 6 may contain the specificity needed, the other goals appear to be too general. The hearing officer concludes that additional specific transitional goals and objectives are needed.

Moreover, for the reasons previously discussed herein Annual goals 1 through 5 and/or some of the accompanying objectives fail the "likely benefit test." of Rowley.

Accordingly, for this reason also the hearing officer concludes they are not adequate as required transition planning for a year old.

As part of 's Transitional Planning, underwent a vocational evaluation. The Vocational Evaluation recommends, among other things, consider referring to ARC, the Topps Program, CSB, DRS. LEA Exh. 20. Providing Transition Services is the responsibility of the LEA. 8 VAC 20-80-62. In spite of the recommendations about referrals, the proposed IEP only links to CSB and DRS. LEA Exh. 1, p. 18. The parents have requested that the LEA submit a referral to DRS requesting that be considered for PERT, a 10 day extensive evaluation program of high school students. Vol. 3, Tr. 675. The LEA has not referred for the program. FF 47. Should be admitted would likely benefit as case would be activated at DRS prior to last year of school. Presently will not graduate until and normally DRS will not activate a case until the student's last year in high school. FF 44.

The hearing officer notes that the normal criteria for an applicant are no history of disciplinary infractions and an IQ of at least 60. FF 49. 's psychological evaluation shows a full scale IQ of 41. LEA Exh. 22. The hearing officer has given deference to the evaluation and finds accordingly. DRS, however will consider an applicant with a lower IQ and there are possible spaces available for 's participation in the program should be accepted. Furthermore, 's mental retardation is deemed moderate and is considered trainable. FF 148.

Present Level of Educational Performance and VAAP

(i) Performance Section

The performance section of the IEP, among other things, informs the reader of the disabled student's current functioning in school. 8 VAC 20-80-62. LEA Exh. 1.

In part, the proposed IEP's performance section states has the ability to participate inclusively with peers in non-academic and elective classes; s speech is intelligible at the word level; and is capable of expressively communicating with teacher and peers. LEA Exh. 1, p. 46. 's father observed at school at least 20 times during the last 2 school years, four observations were of in P.E. class.

was sitting on the bench the entire time while other students were engaged in P.E. activities. Vol.3, Tr. 599. During the observations, interaction between and other students usually consisted of and another student exchanging a short greeting such as "Hey" or "How are you doing?". FF 21-22, Vol.3, Tr. 618, 656.

wants to be more socially involved with peers and talk about

BET, and the like, etc. FF 25. 's geneticist testified that isolation in Downs

syndrome leads to depression and had exhibited some signs of sadness/depression

when discussed school issues with FF 110.

The hearing officer notes the LEA did institute a tracking log to document
's participation in P.E. and the results so far have shown 's participation

at the end of the school year was 75%-100%. This monitoring mechanism, however was not instituted until sometime after the May 5. IEP meeting when only a few weeks remained in the school year. FF 133. Because of the short time period the tracking log was used, the hearing officer finds there may not have been adequate time to accurately assess

's overall participation in P.E.

The hearing officer also notes that several of the LEA's witnesses testified communicates verbally/orally with peers; however, there was no testimony from the LEA regarding the extent of those communications. FF 126, 131, 116.

Further, the hearing officer also notes and testified that they interacted with regularly. The witnesses, however, did not distinguish between verbal and nonverbal interactions with FF 131, 128. The hearing officer notes, interactions which were nonverbal can not measure 's intelligible speech.

Moreover, for reasons discussed further herein, the hearing officer finds 's and 's testimony asserting can communicate with peers and teachers is not definitive.

Accordingly, the hearing officer finds that portions of the performance section of the IEP inaccurately state state is level of functioning.

(ii) VAAP

The purpose of the VAAP is to determine the performance of students who have traditionally been exempted from state assessment programs. The decision whether a student will or will not participate in the VAAP assessment is the responsibility of the IEP team. The consequences of the IEP team's decision must be clearly explained to the student's parent and the student, if appropriate. Further, the parents and student should be provided with an explanation of their due process rights. See Virginia Department of Education's Procedures for Participation of Students with Disabilities in the Assessment Component of Virginia's Accountability System.

discussed the VAAP during the May 5. IEP meeting and expressed the parents' desire for to participate in the alternative assessment. No

decision was made on 's participation during the May 5, IEP meeting.

Sometime between May 5, and the due process hearing held on July 22,23,24,30 and *August 1, the parents learned the LEA decided would not participate in this assessment. FF 14.

The hearing officer finds the LEA neglected procedural requirements to (1) inform the parents and student of the consequences of the IEP team's decision and (2) provide the parents and student with an explanation of their due process rights.

Procedural violations that do not harm the student are not a denial of FAPE.

Dibuo v. Board of Education of Worcester County, 309 F.3d 184 (4th Cir. 2002). The

LEA contends s. non-participation in the VAAP did not harm . Vol. 1. Tr. 96.

The hearing officer finds otherwise. Had participated in the VAAP educational performance would have been assessed and the IEP team could have used those findings to integrally assist the team in more appropriately formulating an educational plan that reflects the results of the assessment test and aids stransition to the adult world.

Moreover, the hearing officer finds the LEA's actions troubling. The LEA's promotion of to the 12th grade appears to be one in name only as made minimal progress, at best, in core subjects and will remain a 12th grader for 3 years. FF 14. However, the LEA's "promotion in name only" has an adverse, substantive impact on as discussed previously in this section.

4. Accommodations and Services

Personnel providing educational interpreting services for children using sign language must have a VQAS Level III. VAC 20-80-45. 8 VAC 20-80-45-E(1) provides in

pertinent part the following:

E. Educational interpreting services.

- 1. The qualification requirements for personnel providing interpreting services are as follows:
 - a. Personnel providing educational interpreting services for children using sign language shall have a Virginia Quality Assurance Screening (VQAS) Level III, any Registry of Interpreters for the Deaf Certificate (excluding Certificate of Deaf Interpretation), or any other state or national certification recognized by the Virginia Department for the Deaf and Hard-of-Hearing as equivalent to or exceeding the VQAS Level III.

Among other accommodations, the proposed IEP provides for Communicative with expressive language and oral communication with peers Assistance to assist and teachers. Communicative Assistance also includes the use of basic sign language. LEA, Exh. 1, p. 19. During the school year provided this provided at HS. Personnel at accommodating service for communicative assistance when attended the vocational program there. Neither were VOAS screened. FF 70, 121, 129. nor the assistants at has left employment with the LEA, the LEA now seeks to replace Because and has advertised the position as "teacher assistant (basic sign language)." The employee sought is not required to be VQAS screened. Vol.2, Tr. 92, 303, P-Exh. 33, FF 79.

Although the position is titled "teacher assistant (basic sign language)" the job description does not indicate proficiency in sign language as a necessary qualification.

Vol.2, Tr. 92, 303, P-Exh. 33.

's articulation is not likely to improve any measurable degree because of pallet deformity causing severe dysfluency. , likely will continue to sign at school as a means of expressing self and signs require interpreting by individuals

proficient in sign language.

's geneticist finds 5% of 's spoken speech intelligible. , a fully certified sign language interpreter found 10%-20% of 's speech was intelligible. Allowing for word approximations, a speech pathologist and VQAS screened interpreter, found 50%-75% of 's speech intelligible when the topic was familiar. 's testing showed 's sign language was 2 years superior to spoken English. FF 75, 83, 107, 87.

The hearing officer is mindful of the recommendations of the LEA's witnesses

an interpreter specialist, and the LEA's speech pathologist. It is significant that was a VQAS Level II interpreter at the time observed to determine if needed a SLI and therefore was less proficient in sign language than either or sreports are also inferior to and

did not document every word that was intelligible as did. Of the 7 examples

reported observing to determine whether needed a SLI, only 2 were appropriate to assess 's need for a SLI. Although stated 's articulation improved when slowed speech, did not observe speaking quickly and opined, as did that sarticulation deficit is related to oral motor cavity and tongue. FF 52, 54, 80, 82, 93.

also disagreed with the present level of performance cited in one IEP stating that is not fluent in ASL. FF 90. In fact, like concluded that 's sign language was extensive, fluent, and clear. conversations with in sign went beyond yes, no responses and short, choppy sentences. Both and testified 's language skills would not develop and would regress without

a qualified interpreter. FF 78, 93, P-Exh. 9. Accordingly they both recommended a VQAS Level III interpreter.

The hearing officer gives more weight to the evaluations of and because both were more qualified to assess 's language needs than

needs of children who can hear. report was inferior for the reasons previously stated herein to 's and 's. Moreover the LEA's own evidence shows the intelligibility of 's spoken language is not likely to improve.

Based on the foregoing, the hearing officer finds the communicative assistance accommodation is an inadequate accommodation and does not meet the requirements of the regulations governing special education programs. 8 VAC 20-80-45. The hearing officer concludes a screened VQAS Level III or an interpreter with superior qualifications as noted by the Virginia Regulations Governing Special Education is necessary to allow equal opportunity to access the curriculum, demonstrate proficiency, and

develop language skills.

Occupational Therapy Services and Physical Therapy Services

The hearing officer notes that the recommendations of the LEA's OT evaluation and the parents' OT evaluation are contradictory. FF 137, 142, LEA Exh. 7, P-Exh. 32.

The parent's OT evaluation was conducted on July 11, , and it shows has a deficit in fine motor and visual skills. The evaluator recommends direct OT services. P-Exh. 32.

The LEA's evaluation was a school function assessment and conducted over two
years ago. It concluded displays functional fine motor skills to complete daily

activities at school or work site. LEA Exh. 7.

Although the parents' evaluation utilized a medical model, the hearing officer notes that the deficits are likely to impact school performance and vocational training since they are skills needed at school and work places. By way of example, the evaluation showed

was slow. demonstrated difficulty with bilateral tasks. had
difficulty with bilateral hand use. Moreover, the parents' OT evaluation was the most
recent of the two and the hearing officer will give deference to it. The evaluation shows
needs direct OT services now to address present deficits noted in the report.

Accordingly, the hearing officer finds needs direct OT services. This is so because the proposed IEP consult OT services, recommended on 's finding over 2 years ago that had no fine motor and visual deficits, are inadequate.

The parties agreed to the PT services proposed in the IEP. Accordingly, the hearing officer finds the issue regarding the appropriateness of PT services is resolved.

6. Homework

Moreover the hearing officer is concerned that the IEP does not reflect 's progress toward goals will be measured, in part, by utilization of homework in light of the fact that the LEA's own psychologist recommended that practice tasks to enhance learning. LEA Exh. 1, pp.9-17, FF 152.

Parent's Input in Proposed IEP

The parents assert they were denied participation in the formation of the proposed IEP. Several IEP meetings were scheduled. The LEA provided the parents with reasonable advanced notice of all scheduled IEP meetings and made a good faith effort to schedule them at times mutually agreeable with all parties. The parents also were

provided a draft of the proposed IEP during the school year. Moreover, the parents attended at least four of the scheduled meetings from September to May 5, . FF 34-13.

During the May 5, IEP meeting, the parents expressed their desire that participate in the VAAP. Sometime after that meeting, the LEA decided would not participate in that testing. FF 125. The parents point to the LEA's decision about 's participation in the VAAP as one example out of many which shows they have been denied input in the formation of 's IEP. Vol. 3, Tr. 587.

The fact that the LEA or the majority of the IEP team members may not have agreed with the parents on various issues concerning the IEP does not equate to denial of participation. The record shows, the parents did express their desires and concerns about 's IEP, or had an opportunity to do so, throughout the previous school years. FF 4-13. Accordingly, the hearing officer finds the parents had significant participation in the development of the proposed IEP.

B. Whether the Proposed IEP is appropriate under Section 504

The purpose of Section 504 is to prohibit discrimination on the basis of a disability in any program receiving federal funds. A student is eligible so long as he/she meets the definition of qualified handicapped person; that is, has or had a physical or mental impairment which substantially limit's a major life activity, has a record of or is regarded as handicap by others. A local educational agency receiving federal funds is required to provide an education to handicap students that is comparable to the education provided to non-handicap students. A student is eligible so long as he/she meets the definition of a qualified handicapped person; that is, has or had a physical or mental impairment which

substantially limit's a major life activity, has a record of or is regarded as handicap by others. The student is not required to need special education in order to be protected. 34 C.F.R. Sections 104.1, 104.3, 104.4, 104.33, 104.34, 104.35, 104.36.

has been diagnosed with oral motor apraxia. FF 104. This condition causes severe distortions of sounds and significantly impaired speech. FF 103 - 107.

Accordingly, is a qualified handicapped person under Section 504 because this speech impairment substantially limit's a major life activity, speaking intelligibly.

Under Section 504, the LEA as a recipient of federal funds is required to provide a

FAPE to For reasons previous discussed herein, the hearing officer finds a

screened VQAS Level III interpreter or one with superior credentials is necessary to

provide with an education comparable to the education provided to non-handicap

students; that is, the opportunity to express self to teachers and peers and to

develop language skills. The proposed IEP does not provide for a VQAS Level III

SLI as is required by Section 504. LEA Exh. 1. Accordingly, the hearing officer finds the

proposed IEP is not appropriate under Section 504.

V. DECISION and ORDER

The hearing officer finds that the LEA did not notify the parents of the consequences of the IEP team's/LEA's decision that would not participate in the VAAP and the LEA failed to provide the parents and student with an explanation of their due process rights after making that decision. The hearing officer also finds the impact of these violations are substantial for the reason stated previously herein.

The hearing officer finds that all the other requirements of notice to the parents

and student have been satisfied that medical and school records report is moderately mentally retarded and diagnosed with Downs syndrome and oral motor apraxia. Further the hearing officer finds the LEA has the burden of proof and has not met that burden.

Moreover, the hearing officer finds the LEA's proposed IEP does not provide

with a FAPE under the IDEA or Section 504 and the parents and student are the

prevailing party.

Accordingly, the hearing officer orders the LEA to:

 reconvene further IEP meetings within 2 weeks of this decision and develop an IEP that (i) sets goals, benchmarks, and objectives calculated to provide

an educational benefit. (ii) accurately reflects 's present level of educational functioning, (iii) measures progress by means that will enhance 's learning and facilitate informing the parents of 's school work and progress, and (iv) adequately plans for 's transition, to include, but not limited to formulating and setting transitional goals that are specific to a 'year old student like moving from school to post-school activities, including post secondary education, vocational training, employment, continuing adult education, adult services, and independent living;

- provide direct occupational therapy services to address deficits identified in
 's and 's Occupational Therapy Services evaluations;
- conduct an Assistant Technology Evaluation to determine if any devices

 are needed to address. 's fine motor and visual deficits and implement
 recommendations;

- provide with a VQAS Level III Sign Language Interpreter or a
 SLI with qualifications superior to VQAS Level III interpreter at all times in school.
- 5. conduct an Independent Vocational Evaluation for consideration for transitional planning;
- if not already provided, provide to the parents a list of individuals who can conduct vocational evaluations.

Further, the hearing officer dismisses the Motion to Compel filed by counsel for the parents/student because the issue presented has been addressed in this order.

VI. APPEAL INFORMATION

This decision is final and binding unless the decision is appealed by a party in a state circuit court within one year of the issuance of the decision or in a federal district court.

Dated: August 25,			
	, Hearing Officer	(F)	